

## Message Text

SECRET

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ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 NSCE-00 /026 W

----- 104299

O R 041515Z NOV 74

FM AMEMBASSY PARIS

TO SECSTATE WASHDC IMMEDIATE 3827

INFO AMEMBASSY ROME

S E C R E T SECTION 01 OF 02 PARIS 25971

EXDIS

NESCO

E. O. 11652: GDS

TAGS: PORG, OCON, UNESCO

SUBJECT: MOREY VISIT TO UNESCO L8TH GENERAL CONFER-  
ENCE STATUS OF ARAB RESOLUTION ON ISRAELI  
EXCAVATIONS

REF: STATE 240797

AMEMBASSY ROME FOR DR. MOREY, DEPUTY ASST. SEC. FOR  
IO; SECSTATE FOR ASSISTANT SECRETARY OF STATE BUFFUM

1. FOLLOWING IS MY ASSESSMENT OF SITUATION WITH FULL  
CONCURRENCE OF US DEL BASED ON INTENSIVE WEEKEND NOV.3 -  
4, CONSULTATIONS, INCLUDING LENGTHY SEPARATE MEETINGS  
WITH ARABS, DG MAHEU, DEPUTY DG FOBES AND M'BOW (NEXT  
DG) AS WELL AS TWO ROUNDS OF TALKS WITH ISRAELI REP.  
BAR YAAKOV.

2. ARAB-MOSLEM-SOVIET CO-SPONSORSHIP (35 NATIONS IN ALL)  
OF DRAFT TEXT INDICATE CLEARLY THAT RESOLUTION WOULD  
PASS AS IS IF VOTED UPON NOW.

3. DISCUSSED EXTENSIVELY WITH BAR YAAKOV QUESTION OF  
TIMING, I.E. WHETHER TO SEEK TO POSTPONE DEBATE FUR-  
THER, OR TO LET PRESENT TIMING PREVAIL, I.E. DEBATE AND  
VOTE ON WEDNESDAY, NOV. 6. WE AGREED FINALLY TO LET  
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PRESENT TIMING PREVAIL, BAR YAAKOV HAVING POINTED OUT

THAT PALESTINE DEBATE, AS SCHEDULED FOR NOV. 14 AT UN, WOULD NOT HELP MATTERS IN UNESCO.

4. WHILE MOST DESIRABLE COURSE WOULD BE TO SIDETRACK RESOLUTION THIS NOT FEASIBLE NOR A REALISTIC POSSIBILITY. ISRAEL REP BAR YAACOV RESIGNEDLY AGREES WITH US ON THIS POINT.

5. THEREFORE, MOST REALISTIC APPROACH, AND BAR YAAKOY ALSO AGREES ON THIS, IS TO TRY AND GAIN SUPPORT FOR SEVERAL AMENDMENTS. TOP PRIORITY OBJECTIVE OF THESE AMENDMENTS IS TO REMOVE SANCTIONS PARAGRAPH FROM DRAFT RESOLUTION. LATIN AMERICANS, FRG AND ETHIOPIAN PERM. REP., AND M'BOW ARE ALREADY PURSUING THIS COURSE WITH US PERM REP. US DELEGATION NOW ENGAGED IN INTENSIVE LOBBYING EFFORT AMONG OTHER LATINS, AFRICANS AND SOUTH-EAST ASIANS TO GET SUPPORT FOR AMENDMENT OF SANCTION PARAGRAPH.

6. US DELEGATION AND ISRAELI REP AGREED THAT IT IS DESIRABLE, BUT LESS ESSENTIAL, IN TERMS RESOLUTION'S PRACTICAL EFFECTS, TO MODERATE PARAS (A) IMPLICITLY CITING PRECEDENTS OF INITIAL SANCTIONS TAKEN AGAINST PORTUGUESE, I.E, REFERENCES TO SIMILAR SANCTION OF WITHHOLDING UNESCO PROGRAM ASSISTANCE WHICH ADOPTED AT 14TH GENERAL CONFERENCE, AND (B) LANGUAGE HARSHLY CONDEMNATORY OF ISRAEL.

7. USDEL AND I ARE FRANKLY DISAPPOINTED WITH RESPONSES FROM FIELD TO DEPT'S TEL (STATE 240797). THESE RESPONSES SHOW THAT MOST OF THE CO-SPONSORS OF DRAFT RESOLUTION DO NOT REALIZE ITS FULL CONSEQUENCES, IMPLICATIONS AND RAMIFICATIONS, AND POTENTIAL DAMAGE TO ARAB/MOSLEM AS WELL AS ISRAELI INTERESTS. WE SUMMARIZE, ONCE MORE, BRIEFLY, THE MAIN CONSEQUENCES OF ANY RESOLUTION CUTTING OFF UNESCO ASSISTANCE FROM ISRAEL.

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ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 NSCE-00 /026 W

----- 104491

O R 041515Z NOV 74

FM AMEMZUSSY PARIS

TO SECSTATE WASHDC IMMEDIATE 3828

INFO AMEMBASSY ROME

S E C R E T SECTION 02 OF 02 PARIS 25971

EXDIS

(A) IMPACT ON US PUBLIC AND CONGRESSIONAL ATTITUDES RE  
SUPPORT FOR UN & UNESCO; ADVERSE IMPACT ON US - ARAB  
RELATIONS.

(B) MAIN BENEFICIARIES OF UNESCO PROGRAMS IN ISRAEL  
ARE THE ARAB POPULATIONS IN OCCUPIED TERRITORIES  
(PALESTINIANS ON LEFT BANK; INHABITANTS OF GAZA STRIP).  
UNESCO PROGRAMS HAVE HELPED SUBSTANTIALLY IN EDUCA-  
TIONAL PROGRAMS, MAINLY AT SECONDARY SCHOOL  
LEVEL, FOR ARABS IN OCCUPIED TERRITORIES. IF RESOLU-  
TION PASSED' THIS UNESCO AID TO ARAB YOUTH MAY BE  
STOPPED.

(C) PASSAGE OF UN RESOLUTION WOULD EFFECTIVELY  
ELIMINATE UNESCO PRESENCE FROM JERUSALEM AND ISRAEL.  
UNESCO MONITORING OF ISRAELI EXCAVATIONS WOULD CEASE.  
RESULT WOULD BE LESS, REPEAT, LESS PROTECTION FOR  
INTEGRITY OF MOSLEM HOLY PLACES.

(D) ACTION FROM PASSAGE OF RESOLUTION COULD SET  
DANGEROUS PRECEDENT FOR OTHER ACTIONS AIMED AT SANCTIONS  
OR OTHER UNACCEPTABLE MEASURES AGAINST ISRAEL IN UN  
AND REST OF UN SYSTEM. RESULT WOULD BE FURTHER ISOLAT-  
ION AND ALIENATION OF ISRAEL AND ADDITIONAL COMPLICATING  
FACTOR IN MIDDLE EAST SITUATION.

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8. AMB. EILTS IN CAIRO SEEMS TO BE ONE OF FEW WHC  
UNDERSTAND GRAVITY OF SITUATION. HE PUT HIS FINGER  
RIGHT ON THE BUTTON IN REPORTING THAT ANY INSTRUCTIONS  
TO EGYPTIAN DEL TO SOFTEN LANGUAGE OF RESOLUTION WOULD  
HAVE TO COME FROM FAHMY OR EVEN SADAT HIMSELF.

9. THERE IS ANOTHER STRAW IN THE WIND WHICH WE FIND  
DEEPLY DISTURBING. USDEL AND I FEEL STRONGLY, AND M'BOW  
HIT THIS POINT HARD, THAT SITUATION WOULD BE ENORMOUSLY  
EASED IF ISRAELIS WOULD ONLY OFFER SOME CONCILIATORY

ACTION OR GESTURE TO PLACATE AND TO RECOGNIZE INTENSITY OF ARAB/MOSLEM SENTIMENT ON QUESTION OF MOSLEM HOLY SITES IN JERUSALEM. BAR YAAKOV PROVED VERY EVASIVE ON THIS QUESTION.

10. WE GET SAME IMPRESSION FROM ISRAEL. TEL AVIV'S REPLY (TEL AVIV 6318) TO STATE 240797 SHOWS THAT EMBASSY MAY NOT HAVE THOROUGHLY DISCUSSED THIS POSSIBILITY WITH ISRAELIS. THIS IS PURE SPECULATION, OF COURSE, BUT IT IS ALMOST AS IF ISRAELIS WERE THINKING THAT A CUT-OFF OF UNESCO ASSISTANCE, AND EVEN POSSIBLE EXCLUSION FROM UNESCO WOULD SERVE THEIR OVERALL CAUSE MAINLY BECAUSE OF THE SHARP PRO-ISRAEL, ANTI-ARAB SENTIMENT WHICH SUCH DRASTIC STEPS WOULD GENERATE IN U.S.

11. ISRAELI REP BAR YAAKOV GIVES US THE IMPRESSION, FOR EXAMPLE, THAT HE AND HIS DEL WILL BE EXERTING MINIMAL EFFORTS AT CURRENT UNESCO CONFERENCE IN PARIS. DESPITE RATHER INTENSE PRODDING BY US, HE IS RELUCTANT TO TALK FURTHER TO UNESCO DG MAHEU ON RESOLUTION PROBLEM.

12. ON THE OTHER HAND BAR YAACOV ATTITUDE MAY REFLECT ISRAELI SELF-WITHDRAWAL AND RESIGNED, IF BITTER ACCEPTANCE OF THIS RESOLUTION AS ANOTHER MAJOR STEP BY FORCES HOSTILE TO ISRAEL THAT UNESCO WILL ENDORSE. IN ESSENCE, HAVING LOST SO MANY BATTLES IN UN FORA, ISRAELIS MAY FEEL TIME HAS COME TO GO DOWN UNYIELDING WITH COLORS FLYING RATHER THAN MAKE MEANINGFUL CONCILIATORY GESTURES ON JERUSALEM EXCAVATIONS.

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13. WE THOUGHT IT BETTER TO LIMIT DISTRIBUTION ON THIS TELEGRAM TO THE DEPT. WILL LEAVE TO YOU AND DEPT'S JUDGMENT WHETHER FURTHER DISTRIBUTION DESIRABLE.

14. ALL FURTHER CABLE TRAFFIC THIS ISSUE REQUESTED TO BE INFOED TO ROME FOR PASSING TO MOREY.

15. US DELEGATION WILL ADVISE FURTHER OF CONTINUING CONSULTATIONS AND STATUS OF ISSUE.  
STONE

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## Message Attributes

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